

IN THE MATTER OF
DURA-HAIR INTERNATIONAL, INC.

Docket 8830. Order, May 18, 1976

Denial of respondent's petition to reopen proceeding and modify the order to cease and desist.

Appearances

For the Commission: *Gerald Wright.*

For the respondent: *Pro se.*

ORDER DENYING PETITION TO REOPEN

Respondent, by petitions to reopen this proceeding dated February 13, and March 9, 1976, requests the modification of the order entered October 23, 1973 [83 F.T.C. 570], by deleting from the order the first, third, fifth, sixth, seventh, eighth and ninth "*It is further ordered*" paragraphs, and the first three subparagraphs under the second "*It is further ordered*" paragraph. These provisions mandate that respondent disclose that its so-called system of attaching hair involves a surgical procedure requiring the use of a local anesthetic, and resulting in the implantation of sutures in the scalp. Additionally, the order provisions that respondent requests be deleted require that respondent disclose that, as a result of the surgical procedure, there is a risk of discomfort, pain, infection, scarring, and other skin disorders, and, to minimize these risks, special care is necessary. These provisions further require that these and other disclosures be made to prospective purchasers, licensees, and franchisees of the system.

Respondent asserts that the deletions are warranted, as the technique of tunneling under the scalp to form the grip for the permanently implanted sutures to which the hair is attached has been replaced by a technique that utilizes skin grafts to form tunnels through which removable clips are placed. The hair is attached to the clips. Respondent contends that since the scalp is not open, infections and other referred-to-above risks are avoided.

Complaint counsel, in its answer opposing the reopening, take the position that since respondent's assertions relate to medical matters, an affidavit from a qualified medical person, substantiating the claims, is necessary.

We agree. When the subject of an opinion is related to a professional field such as medicine, the person expressing the opinion must have sufficient knowledge and expertness in the field to give rise to the inference that the opinion is creditable and reliable. Respondent's

Order

87 F.T.C.

unsubstantiated assertions, as a consequence, do not raise issues of fact that would warrant a modification of the order or, if necessary, our directing hearings to resolve the factual issues. Accordingly,

It is ordered, That respondent's request for reopening of this proceeding be, and it hereby is, denied.

IN THE MATTER OF

J. STRICKLAND AND COMPANY, INC., ET AL.

CONSENT ORDER, ETC., IN REGARD TO ALLEGED VIOLATION OF
SECS. 5 AND 12 OF THE FEDERAL TRADE COMMISSION ACT*Docket 9051. Complaint, Aug. 19, 1975—Decision, May 18, 1976*

Consent order requiring a Memphis, Tenn., manufacturer of depilatory products and their Nashville, Tenn., advertising agency, among other things to cease failing to disclose cautionary statements in advertising and on product labels; and to provide complete directions on labels and packaging for use of depilatory products.

Appearances

For the Commission: *Barry E. Barnes.*

For the respondents: *Edward G. Thompson, Pope & Thompson,* Memphis, Tenn., *William W. Royal, Sloane & Royal,* Washington, D.C., for J. Strickland and Company, Inc., and *Mildred B. Long, Charles L. Carnelius,* Nashville, Tenn., for Noble-Dury & Associates, Inc.

COMPLAINT

The Federal Trade Commission, having reason to believe that J. Strickland and Company, Inc., a corporation, Mildred B. Long, individually and as an officer of said corporation, and Noble-Dury and Associates, Inc., a corporation, hereinafter sometimes referred to as respondents, have violated Sections 5 and 12 of the Federal Trade Commission Act, as amended, and that a proceeding in respect thereof would be in the public interest, hereby issues this complaint, stating its charges as follows:

PARAGRAPH 1. Unless otherwise required by context, the following definition shall apply for purposes of this complaint and the accompanying order:

“Material facts” means facts material in light of representations made or material with respect to consequences which may result from the use of the commodity to which the advertisement or representations relate under such conditions as are customary or usual or under the conditions prescribed in the advertisement or representations.

All allegations in this complaint stated in the present tense include the past tense.

PAR. 2. Respondent J. Strickland and Company, Inc., hereinafter J. Strickland, is a Tennessee corporation with its office and principal place of business located at 1400 Ragan St., Memphis, Tennessee.

Respondent Mildred B. Long is an officer of J. Strickland. She

formulates, directs and controls the policies, acts and practices of J. Strickland, including those hereinafter set forth. Her address is the same as that of said corporation.

Respondent Noble-Dury and Associates, Inc., hereinafter Noble-Dury, is a Tennessee corporation with its office and principal place of business located at 3814 Cleghorn Ave., Box 15363, Nashville, Tennessee.

PAR. 3. Respondents J. Strickland and Mildred B. Long engage in the manufacturing, advertising, offering for sale, sale and distribution of Royal Crown Depilatory Shaving Powder, hereinafter "Royal Crown," a facial depilatory or beard removal product, which is a "drug" or "cosmetic," or both, as those terms are defined in Section 15 of the Federal Trade Commission Act. When applied to the skin, said product removes facial hair through chemical action. It is used frequently by men who suffer from pseudofolliculitis, or "razor bumps," a painful skin condition caused by shaving with a razor.

PAR. 4. Respondent Noble-Dury is the advertising agency for J. Strickland and prepares, places for publication, and causes the dissemination of advertising material, including but not limited to advertising referred to herein, to promote the sale of Royal Crown.

PAR. 5. In the course and conduct of its business respondents J. Strickland and Mildred B. Long cause Royal Crown, when sold, to be shipped and distributed from its place of business to retail stores and other purchasers located in various other States of the United States. Respondents J. Strickland, Mildred B. Long and Noble-Dury disseminate or cause to be disseminated certain advertisements concerning Royal Crown (1) by United States mail, newspapers and magazines of interstate circulation, radio broadcasts of interstate transmission, and by other means in or having an effect upon commerce, for the purpose of inducing, or which are likely to induce, directly or indirectly, the purchase of Royal Crown; or (2) by various means, for the purpose of inducing, or which are likely to induce, the purchase in or having an effect upon commerce of Royal Crown. Thus, respondents maintain a substantial course of trade in or affecting commerce, as "commerce" is defined in the Federal Trade Commission Act.

PAR. 6. Typical and illustrative of the statements and representations made in respondents' advertisements, but not all inclusive thereof, are the following:

Made for men with tough beards, tender skins, ingrown hair problems — any man who needs to shave without a razor.

* * * * *

Even big, strong men sometimes have tender skin. And that's what men like about

Royal Crown . . . The easy-going depilatory that creams beard away so never worry about razor pull or irritation.

PAR. 7. Through the use of the above statements and representations, and others not specifically set forth herein, respondents represent, directly or by implication, that Royal Crown is a safe means of removing facial hair without a razor for virtually everyone, including men with tender skin.

PAR. 8. In truth and in fact Royal Crown contains chemicals which can cause burns, rashes, and other skin irritations for a substantial number of users. The product should be used with caution at all times, especially by those whose skin is tender or severely irritated. Label directions should be followed carefully.

Therefore, the advertisements, statements and representations referred to in Paragraphs Six and Seven are false, misleading and deceptive, and also constitute "false advertisements" as that term is defined in the Federal Trade Commission Act.

PAR. 9. Respondents advertise Royal Crown without disclosing that (1) the product may cause skin irritations; (2) the product should not be used by persons whose skin is tender or severely irritated; and (3) label directions should be followed carefully.

These are material facts which, if known to consumers, would be likely to affect their decision to purchase Royal Crown. Therefore, failure to disclose such facts is misleading, deceptive, and unfair and such advertisements also constitute "false advertisements" as that term is defined in the Federal Trade Commission Act.

PAR. 10. In the further course and conduct of its business respondents J. Strickland and Mildred B. Long market Royal Crown without disclosing on the product label that:

A. The product may cause skin irritations. Label directions should be followed carefully.

B. Use of the product should be discontinued if irritation, burning, or allergic reactions occur.

C. The product should not be used in conjunction with an alcoholic shaving lotion.

D. The product should not be used if perspiring heavily.

E. One should not wash face before using the product.

F. To avoid excessive irritation the amount of time the product is left on the skin is crucial.

G. The product should not be used within 36 hours after shaving with a razor or a depilatory.

These are material facts which, if known to consumers, would be likely to affect their decision as to whether or not to purchase Royal

Crown. Therefore, failure to disclose such facts on the product label is unfair and deceptive.

PAR. 11. Respondents' aforesaid use of false, misleading and deceptive advertisements and unfair and deceptive labeling has the tendency and capacity to mislead and deceive consumers into erroneous and mistaken beliefs about the safety of Royal Crown and into the purchase of substantial quantities of the product.

PAR. 12. In the course and conduct of their business, and at all times mentioned herein, respondents have been and are now in substantial competition in or affecting commerce with corporations, firms and individuals engaged in the sale of products of the same general kind and nature as sold by respondents.

PAR. 13. The aforesaid acts and practices of respondents are all to the prejudice and injury of the public and respondents' competitors and constitute unfair or deceptive acts or practices and unfair methods of competition in or affecting commerce in violation of Sections 5 and 12 of the Federal Trade Commission Act, as amended.

DECISION AND ORDER

The Commission having heretofore issued its complaint charging the respondents named in the caption hereto with violation of Sections 5 and 12 of the Federal Trade Commission Act, and the respondents having been served with a copy of the complaint; and

The respondents J. Strickland and Company, Inc. and Noble-Dury and Associates, Inc. and counsel for the Commission having thereafter executed an agreement containing a consent order, an admission by the respondents of all the jurisdictional facts set forth in the complaint, a statement that the signing of said agreement is for settlement purposes only and does not constitute an admission by respondents that the law has been violated as set forth in such complaint, and waivers and other provisions as required by the Commission's Rules; and

The Commission having withdrawn the matter from adjudication for the purpose of considering the agreement containing consent order; and

Mildred B. Long, an officer of J. Strickland and Company, Inc., having been dropped as a named party respondent in the matter; and

The Commission having considered the agreement and having provisionally accepted same, and the agreement containing consent order having thereupon been placed on the public record for a period of sixty (60) days, now in further conformity with the procedure

prescribed in Section 3.25(d) of its Rules, the Commission hereby makes the following jurisdictional findings, and enters the following order:

A. Respondent J. Strickland and Company, Inc. is a Tennessee corporation with its office and principal place of business located at 1400 Ragan St., Memphis, Tennessee.

Respondent Noble-Dury and Associates, Inc. is a Tennessee corporation with its office and principal place of business located at 3814 Cleghorn Ave., Box 15363, Nashville, Tennessee.

B. The Federal Trade Commission has jurisdiction of the subject matter of this proceeding and of the respondents, and the proceeding is in the public interest.

ORDER

I.

It is ordered, That respondents J. Strickland and Company, Inc., and Noble-Dury and Associates, Inc., corporations, their successors and assigns, officers, agents, representatives and employees, directly or through any corporation, subsidiary, division or other device, in connection with the advertising, offering for sale, sale or distribution of Royal Crown Depilatory Shaving Powder or any depilatory product, do forthwith cease and desist from:

A. Disseminating or causing to be disseminated by United States mail or by any means in or having an effect upon commerce, as "commerce" is defined in the Federal Trade Commission Act, any advertisement which fails to clearly and conspicuously disclose the following statement in boldface capital letters exactly as it appears below, with nothing in contradiction thereof:

**CAUTION: THIS PRODUCT MAY CAUSE SKIN IRRITATIONS. DO NOT
USE IF SKIN IS TENDER OR SEVERELY IRRITATED. FOLLOW
DIRECTIONS CAREFULLY.**

B. Disseminating or causing to be disseminated by any means, for the purpose of inducing, or which is likely to induce, directly or indirectly the purchase of any such product in or having an effect upon commerce, as "commerce" is defined in the Federal Trade Commission Act, any advertisement which fails to meet the requirement of Part I.A. of this order.

II.

It is further ordered, That respondent J. Strickland and Company, Inc., a corporation, its successors and assigns, officers, agents, representatives and employees, directly or through any corporation,

subsidiary, division or other device, in connection with the offering for sale, sale or distribution of Royal Crown Depilatory Shaving Powder or any depilatory product in or affecting commerce, as "commerce" is defined in the Federal Trade Commission Act, do forthwith cease and desist from failing to clearly and conspicuously disclose on the outer package box, if such is used, and on the product label:

A. The following statement in boldface capital letters exactly as it appears below with nothing in contradiction thereof:

CAUTION: THIS PRODUCT MAY CAUSE SKIN IRRITATIONS. DO NOT USE IF SKIN IS TENDER OR SEVERELY IRRITATED. FOLLOW LABEL DIRECTIONS CAREFULLY.

The above statement shall appear as the first item on the information panel of the product label and package box, if such is used.

B. A statement that use of the product should be discontinued if irritation, burning or allergic reactions occur.

C. Complete directions for use of the product, including but not limited to the following:

1. The product should not be used in conjunction with an alcoholic shaving lotion;
2. The product should not be used if perspiring heavily;
3. One should not wash before using the product;
4. To avoid excessive irritation, the amount of time the product is left on the skin is crucial; and
5. If hairs remain after the first application, do not immediately reuse the product. The product should not be used in any event within 36 hours after shaving with a razor or a depilatory.

III.

It is further ordered, That respondents forthwith deliver a copy of this order to their present and future officers, directors, and operating divisions, and that respondents secure from each such person and division a signed statement acknowledging receipt of this order.

IV.

It is further ordered, That respondents maintain complete business records relative to the manner and form of their continuing compliance with the terms and provisions of this order. Each record shall be retained by respondents for three years after such record is made.

V.

It is further ordered, That corporate respondents notify the

Commission at least thirty (30) days prior to any proposed change in the respondents such as dissolution, assignment or sale resulting in the emergence of a successor corporation, the creation or dissolution of subsidiaries or any other change in the corporation which may affect compliance obligations arising out of this order.

VI.

It is further ordered, That respondents shall, within sixty (60) days after service upon them of this order, file with the Commission a written report setting forth in detail the manner and form of their compliance with this order.

Order

87 F.T.C.

IN THE MATTER OF

WEAVER AIRLINE PERSONNEL SCHOOL, INC., ET AL.

Docket C-2638. Decision, Feb. 13, 1976—Order, May 18, 1976*

Order requiring respondents to show cause why order to cease and desist should not be altered and modified; reopening the proceeding; and staying and suspending until further order of the Commission the enforcement of and respondents' duty to comply with Paragraph 12 of the order.

Appearances

For the Commission: *Keith Q. Hayes* and *Charles B. Wesonig*.

For the respondents: *Cahill, Gordon and Reindel*, New York City.

ORDER TO SHOW CAUSE AND ORDER MODIFYING ORDER

On February 24, 1976, the Commission issued an order to show cause why the Order to Cease and Desist, issued February 13, 1975 [85 F.T.C. 237], in this proceeding, should not be reopened and Paragraph 12 of said order modified and altered. Paragraph 12 requires the creation of an escrow account from which partial restitution to certain students is to be made. Complaint counsel represented to the Commission, and respondents do not deny, that Federal tax liens in the amount of \$564,611 may attach to such escrow account, just as they have attached to the accounts receivable of respondent Weaver Airline Personnel School, Inc.

Paragraph 12 further requires respondent Weaver to notify former students who had made partial payments towards tuition on the date the order became final of their right to partial restitution if they make affirmations as set out in the order. Since one of the affirmations is that a student has paid his tuition in full, the notifying letter would encourage former students to pay their outstanding accounts in the expectation of receiving partial restitution. The satisfaction of the Federal tax liens out of the escrow account could eliminate or substantially diminish the funds in the escrow account. Therefore, to avoid the possibility that respondents' compliance with Paragraph 12 would encourage student funding of an escrow account that would not benefit the students, our Order to Show Cause proposed to modify Paragraph 12 by staying and suspending respondents' duty to comply with Paragraph 12 until further order of the Commission.

It is now clear, however, that the necessity for a permanent stay is obviated by Paragraph 13 of the order, which provides that respondent General Educational Services Corporation (GESC) will guarantee the

* See 85 F.T.C. 237.

restitution requirements imposed upon respondent Weaver Airlines under the order. Respondent GESC, in its letter of March 3, 1976, to Eric Rubin, Assistant Director for Compliance, Bureau of Consumer Protection, agrees that Paragraph 13 applies "to the eligible Weaver students described in Paragraph 12 of the order pursuant to the terms and conditions of such order." Complaint counsel suggest, however, a possible ambiguity as to the application of Paragraph 13 to Paragraph 12, believing that it is possible to read Paragraph 12 so that "respondents' obligation to pay restitution could * * * be construed as requiring the distribution of only the amount of money left in the escrow account after levy on the tax lien," and not requiring distribution by GESC on the date specified by Paragraph 12 if a payout from the escrow account is prevented by a tax lien.

We disagree with this interpretation. We recognize, however, that we are not the final arbiter in the interpretation of Commission orders, and that if a court should disagree with us as to the application of Paragraph 13 to Paragraph 12, students making payment to the escrow account might ultimately be harmed. We, therefore, find it necessary to clarify the order. Accordingly,

It is ordered, pursuant to Section 5(b) of the Federal Trade Commission Act and Section 3.72 of the Commission's Procedures and Rules of Practice, that on or before the thirtieth (30th) day after service of the Order to Show Cause upon them, respondents show cause, if any there be, why the Commission should not alter and modify said order by issuing the following order:

It is ordered, That the following language be added to Paragraph 12(2)(c) of the order:

Provided, however, that if any of the sums required to be deposited into the Escrow Funds have been removed at any time or for any other reason cannot be distributed within thirty (30) days after the final date established for submission of student requests for restitution under this Paragraph, respondent General Educational Services Corporation, as guarantor, shall assure that the total sum paid in restitution under this Paragraph includes funds that have been removed, and that the total sums required to be deposited into the Escrow Fund for restitution are paid no later than sixty (60) days after the final date established for submission of student requests for restitution under this Order.

* * * * *

Because the obligation of GESC has not been finally resolved, it is

Order

87 F.T.C.

necessary to continue the stay of respondents' compliance with Paragraph 12. Accordingly,

It is ordered, That the proceeding be, and it hereby is reopened.

It is further ordered, That the enforcement of the notification requirement of Paragraph 12 of the order of February 13, 1975, and the respondents' duty to comply therewith be, and they hereby are, stayed and suspended until further order of the Commission.

IN THE MATTER OF
McCRORY CORPORATION, ET AL.

MODIFYING ORDER, ETC., IN REGARD TO ALLEGED VIOLATION OF
THE FEDERAL TRADE COMMISSION ACT

Docket C-2676. Order, June 18, 1975—Modifying order, May 18, 1976

Order modifying an earlier order dated June 18, 1975, 40 F.R. 30477, 85 F.T.C. 1106, by changing Paragraph 2 of the order to permit language on billing statements sent to respondents' charge account customers whose accounts reflect credit balance, that respondents' store at a specified address may be contacted for a cash refund, or respondents will send a check in six months or less.

Appearances

For the Commission: *Alan D. Reffkin, Justin Dingfelder, and Howard F. Daniel.*

For the respondents: *Max Wild, Rubin, Wachtel, Baum & Levin, New York City.*

ORDER MODIFYING ORDER TO CEASE AND DESIST

On March 23, 1976, respondent Lerner Stores Corporation (Lerner) by a paper entitled Motion to Modify an Order Dated June 18, 1975, which will be treated as a petition to reopen this proceeding, has requested that Paragraph 2 of the order be modified to permit language on billing statements sent to Lerner charge account customers whose accounts reflect a credit balance that a Lerner store at a specified address may be contacted for a cash refund, or Lerner will send a check in six (or a smaller number of) months. The Bureau of Consumer Protection has filed an answer wherein it advises that it does not oppose Lerner's request.

Since the requested language accurately describes Lerner's obligation under the order, the Commission has determined that the request should be granted.

It is ordered, That the proceeding be, and it hereby is, reopened.

It is further ordered, That the order to cease and desist be, and it hereby is, modified by substituting the following provision as the last full paragraph of Paragraph 2:

Such disclosure need not be made by any store in the event it is that store's policy to refund automatically and without request all credit balances regardless of amount. In such case, one of the following disclosures must be made:

Order

87 F.T.C.

For refund contact (our) (any) store or we will send check in 6 (or smaller number) months; or

For refund contact Lerner Shops at (address) or we will send a check in 6 (or smaller number) months or less.

IN THE MATTER OF

AMERICAN EXPRESS COMPANY

CONSENT ORDER, ETC., IN REGARD TO ALLEGED VIOLATION OF THE
FEDERAL TRADE COMMISSION AND FAIR CREDIT REPORTING ACTS*Docket C-2821. Complaint, May 24, 1976—Decision, May 24, 1976*

Consent order requiring a New York City credit card company, among other things to cease failing to disclose to those credit card applicants who are rejected because of information contained in consumer reports or obtained from a person other than a consumer reporting agency such information as required by the Fair Credit Reporting Act.

Appearances

For the Commission: *C. Lee Peeler* and *Hong S. Dea*.

For the respondent: *Arnold M. Lerman, Wilmer, Cutler & Pickering*, Washington, D.C.

COMPLAINT

Pursuant to the provisions of the Fair Credit Reporting Act and the Federal Trade Commission Act, and by virtue of the authority vested in it by said Acts, the Federal Trade Commission, having reason to believe that American Express Company, a corporation, hereinafter referred to as respondent, has violated the provisions of said Acts, and it appearing to the Commission that a proceeding by it in respect thereof would be in the public interest, hereby issues its complaint, stating its charges in that respect as follows:

PARAGRAPH 1. Respondent American Express Company is a corporation organized, existing and doing business under and by virtue of the laws of the State of New York, with its principal office and place of business located at 65 Broadway, New York, New York.

PAR. 2. Respondent, in the ordinary course and conduct of its business, through its credit card division, extends credit by issuing to persons credit cards, hereinafter referred to as "American Express Cards," which enable those persons to purchase property or services and defer payment therefor. In a substantial number of instances American Express Cards are issued to consumers, as "consumer" is defined in Section 603(c) of the Fair Credit Reporting Act (15 U.S.C. §§1681, 1681(a)(c) (1970)), who use the American Express cards for personal, family or household purposes.

PAR. 3. Respondent, in the ordinary course and conduct of its business, obtains "consumer reports" from "consumer reporting

agencies" as these terms are defined in Sections 603(d) and 603(f), respectively, of the Fair Credit Reporting Act. Respondent uses in whole or in part information contained in these consumer reports to deny applications for American Express Cards.

Respondent, in the ordinary course and conduct of its business, also obtains "third party information," which for the purposes of this complaint, and as this term is hereinafter used, means information obtained from a third person other than a consumer reporting agency bearing upon a consumer's credit worthiness, credit standing, credit capacity, character, general reputation, personal characteristics, or mode of living. Respondent uses this third party information in whole or in part to deny applications for American Express Cards.

PAR. 4. When an application for an American Express Card is received by respondent, it is reviewed to determine whether, on the basis of the information supplied on the face of the application, the applicant appears to meet respondent's minimum credit worthiness criteria. This procedure is hereinafter referred to as the "initial screening." If the applicant does not appear to meet the minimum criteria for an American Express Card, respondent rejects the application without seeking any additional information.

If the application is not rejected during the initial screening, additional information is sought. In most instances a consumer report is included among the items of additional information obtained by respondent to evaluate the applications that are not rejected in the initial screening. Third party information, as hereinabove defined, may also be obtained for use in evaluating these applications. No application for an American Express Card is approved solely on the basis of information supplied by the applicant.

PAR. 5. In a substantial number of instances subsequent to April 25, 1971, respondent has rejected applications for its American Express Card after obtaining consumer reports on the applicants, and has notified these applicants of their rejection by means of either the "N," "L," "H," or "K" form letters set forth in relevant part below.

(1) We are sorry that we cannot comply with your request for an American Express Card.

Because the American Express Card offers virtually unlimited service at establishments throughout the world, we are obligated to place unique requirements on its availability. After giving your application every consideration, we do not find that it meets our membership requirements.

(Hereinafter referred to as the "N" letter)

(2) We are sorry that we cannot comply with your request for an American Express Card at this time.

We can assure you that your application has been given every consideration and nothing which would reflect adversely on you has been found in our investigation. Your application is declined because it does not meet our membership requirements with respect to length of employment.

It has been our experience that applicants who do not meet these requirements at one time may qualify later on, after achieving additional residence and employment stability. We cordially invite you to submit a new application at a later date when your circumstances have changed.

(Hereinafter referred to as the "L" letter.)

(3) We are sorry but we cannot comply with your request for an American Express Card at this time.

We can assure you that your application has been given every consideration and that nothing which would reflect adversely on you has been found in our investigation. It is declined because your individual income does not meet our minimum requirements.

Perhaps you have other income sources that did not appear on your application and that were not readily apparent in our investigation. If you do, please give us this additional information in writing now so we can evaluate it. Or, if you do not have other sources of income just now, we cordially invite you to submit a new application at a later date when your circumstances have changed.

(Hereinafter referred to as the "H" letter.)

(4) We are sorry that we cannot comply with your request for an American Express Card.

Because the American Express Card offers virtually unlimited service at establishments throughout the world, we are obliged to place unique requirements on its availability. After giving your application every consideration, we do not find that it meets our membership requirements.

Our decision is based upon information obtained not from a consumer report, but from other sources we deem to be reliable. If you write to us within sixty (60) days after receipt of this letter, we will be pleased to provide you with the nature of the information upon which our decision was based.

(Hereinafter referred to as "K" letter.)

Respondent sends no other notice of rejection to rejected applicants receiving "N," "L," "H" or "K" form letters.

PAR. 6. In certain instances the applications referred to in Paragraph Five, above, were rejected based in whole or in part on adverse or derogatory information contained in a consumer report. In other instances the applications were rejected based in whole or in part on

information contained in a consumer report which varied, contradicted or failed to confirm information on the face of the application. In other instances the applications were rejected based in whole or in part on the fact that the consumer report failed to provide sufficient affirmative information regarding the applicant's credit worthiness.

PAR. 7. By and through the use of the practices described in Paragraph Five and Six, above, respondent has denied consumers credit for personal, family or household purposes based in whole or in part on information contained in a consumer report without so advising the consumer and without supplying the name and address of the consumer reporting agency making the report. Therefore, respondent has violated the provisions of Section 615(a) of the Fair Credit Reporting Act.

PAR. 8. In a substantial number of instances subsequent to April 25, 1971, respondent has rejected applications for its American Express Card after obtaining third party information, as that term is hereinabove defined. Respondent has notified these applicants of their rejection by means of either the "N," "L" or "H" form letter referred to in Paragraph Five (1) through (3), above, or by means of the "J" form letter set forth in relevant part below.

We are sorry that we cannot comply with your request for an American Express Card.

Because the American Express Card offers virtually unlimited service throughout the world, we are obligated to place unique requirements on its availability. After giving your application every consideration, we do not find that it meets with our membership requirements.

We regret that the Credit Bureau listed below through which your credit application was processed has been unable to provide us with information of a nature which would enable us to approve your application. If you wish to discuss your record in that bureau, it is suggested that you communicate with the Customer Relations Department of that organization. (Hereinafter referred to as the "J" letter.)

Respondent sends no other notice of rejection to rejected applicants receiving "N," "L," "H" or "J" form letters.

PAR. 9. In certain instances the applications referred to in Paragraph Eight above, were rejected based in whole or in part on third party information which was adverse or derogatory. In other instances, the applications were rejected based in whole or in part on third party information which varied, contradicted or failed to confirm informa-

tion on the face of the application. In other instances, the applications were rejected based in whole or in part on the fact that the third party information failed to provide sufficient affirmative information regarding the applicant's credit worthiness.

PAR. 10. By and through the use of the practices described in Paragraphs Eight and Nine, above, respondent denied consumers credit for personal, family or household purposes based in whole or in part on third party information without clearly and accurately disclosing to the consumer his right to make a written request for the reasons for such adverse action within sixty days after learning of such adverse action. Therefore, respondent has violated Section 615(b) of the Fair Credit Reporting Act.

PAR. 11. By its aforesaid failures to comply with Sections 615(a) and 615(b) of the Fair Credit Reporting Act, and pursuant to Section 621(a) thereof, respondent has thereby engaged in unfair or deceptive acts or practices in or affecting commerce in violation of Section 5(a) (1) of the Federal Trade Commission Act.

DECISION AND ORDER

The Federal Trade Commission having initiated an investigation of certain acts and practices of the respondent named in the caption hereof, and the respondent having been furnished thereafter with a copy of a draft of complaint which the Bureau of Consumer Protection proposed to present to the Commission for its consideration and which, if issued by the Commission, would charge respondent with violation of the Fair Credit Reporting Act and the Federal Trade Commission Act; and

The respondent and counsel for the Commission having thereafter executed an agreement containing a consent order, an admission by the respondent of all the jurisdictional facts set forth in the aforesaid draft of complaint, a statement that the signing of said agreement is for settlement purposes only and does not constitute an admission by respondents that the law has been violated as alleged in such complaint, and waivers and other provisions as required by the Commission's Rules; and

The Commission having thereafter considered the matter and having determined that it had reason to believe that the respondent has violated the said Acts, and that complaint should issue stating its charges in that respect, and having thereupon accepted the executed consent agreement and placed such agreement on the public record for a period of sixty (60) days, now in further conformity with the procedures prescribed in Section 2.34(b) of its Rules, the Commission

hereby issues its complaint, makes the following jurisdictional findings, and enters the following order:

1. Respondent American Express Company is a corporation organized, existing and doing business under and by virtue of the laws of the State of New York, with its office and principal place of business located at 65 Broadway, New York, New York.

2. The Federal Trade Commission has jurisdiction of the subject matter of this proceeding and of the respondent and the proceeding is in the public interest.

ORDER

It is ordered, That respondent, American Express Company, a corporation, its successors and assigns, and its officers, agents, representatives and employees, directly or through any corporation, subsidiary, division or other device, in connection with any application for a credit card that is primarily for personal, family or household purposes, and in connection with either the receipt or consideration of any consumer report, as "consumer report" is defined in the Fair Credit Reporting Act (15 U.S.C. §1681 (1970)), or the receipt or consideration of any third party information other than a consumer report, do forthwith cease and desist from:

(1) Failing whenever credit for personal, family, or household purposes involving a consumer is denied or the charge for such credit is increased either wholly or partly because of information contained in a consumer report from a consumer reporting agency, to so advise the consumer against whom such adverse action has been taken and to supply the name and address of the consumer reporting agency making the report.

(2) (a) Failing whenever credit for personal, family, or household purposes involving a consumer is denied or the charge for such credit is increased either wholly or partly because of information obtained from a person other than a consumer reporting agency bearing upon the consumer's credit worthiness, credit standing, credit capacity, character, general reputation, personal characteristics, or mode of living, to disclose the nature of the information to the consumer within a reasonable period of time, upon the consumer's written request for the reasons for the adverse action received by respondent within sixty days after the consumer learns of such adverse action; and,

(b) Failing to clearly and accurately disclose to the consumer his right to make such written request pursuant to subsection 2(a) above at the time such adverse action is communicated to the consumer.

It is further ordered, That respondent shall preserve evidence of compliance with the requirements imposed under this order for a

period of not less than two years after the date each required disclosure is made. Respondent shall upon request permit the Commission through its duly authorized representatives to inspect such records.

It is further ordered, That respondent shall deliver a copy of this order to cease and desist to all present and future employees engaged in reviewing or evaluating consumer reports or other third party information in connection with applications for credit cards to be used for personal, family or household purposes.

It is further ordered, That respondent notify the Commission at least thirty (30) days prior to any proposed change in the corporate respondent such as dissolution, assignment or sale resulting in the emergence of a successor corporation, the creation or dissolution of subsidiaries or any other change in the corporation which may affect compliance obligations arising out of the order.

It is further ordered, That respondent herein shall within sixty (60) days after service upon them of this order, file with the Commission a report in writing setting forth in detail the manner and form in which they have complied with this order.

FEDERAL TRADE COMMISSION DECISIONS

Complaint

87 F.T.C.

IN THE MATTER OF

J. KURTZ & SONS, INC., ET AL.

CONSENT ORDER, ETC., IN REGARD TO ALLEGED VIOLATION OF THE
FEDERAL TRADE COMMISSION AND TRUTH IN LENDING ACTS

Docket C-2822. Complaint, May 24, 1976—Decision, May 24, 1976

Consent order requiring a Brooklyn, N.Y. furniture and appliance retailer, among other things to cease advertising falsely and misleadingly; violating the Truth in Lending Act; failing to make material disclosures regarding products' warranties, composition, condition and content; delivery and assembly terms, procedures and limitations of sales, repairs, replacement, and refund policies; arbitration and other rights of customers as set out in the *Guides for the Household Furniture Industry*; and failing to make, in both English and Spanish, pertinent disclosure of customers' rights on prominently displayed signs, in sales contracts, invoices, and in booklets provided to purchasers. Further the order requires respondents to honor warranties, investigate complaints and make satisfactory adjustments within a specified time; advise customers when credit insurance is optional and that it may be declined; and establish an arbitration program, submitting, without cost and at customers' option, unresolved grievances to binding arbitration.

Appearances

For the Commission: *Carol H. Katz* and *Shirley F. Sarma*.

For the respondents: *Stroock, Stroock & Lavan*, New York City.

COMPLAINT

Pursuant to the provisions of the Federal Trade Commission Act, as amended, and of the Truth in Lending Act and the implementing regulation promulgated thereunder, and by virtue of the authority vested in it by said Acts, the Federal Trade Commission, having reason to believe that J. Kurtz & Sons, Inc., a corporation, and John Kurtz, individually and as an officer of said corporation, hereinafter referred to as respondents, have violated the provisions of said Acts, and the implementing regulation promulgated under the Truth in Lending Act, and it appearing to the Commission that a proceeding by it in respect thereof would be in the public interest, hereby issues its complaint stating its charges in that respect as follows:

PARAGRAPH 1. Respondent J. Kurtz & Sons, Inc., is a corporation organized, existing and doing business under and by virtue of the laws of the State of New York with its principal office and place of business located at 773 Broadway, Brooklyn, New York.

Respondent John Kurtz is an officer of the corporate respondent. He formulates, directs and controls the acts and practices of said corporate

1300

Complaint

respondent including the acts and practices hereinafter set forth. His address is the same as that of the corporate respondent.

PAR. 2. Respondents are now, and for some time last past have been, engaged in the purchasing, advertising, offering for sale, sale and distribution of furniture, appliances and related products to the public at retail.

COUNT I

Alleging violation of Section 5 of the Federal Trade Commission Act, as amended, the allegations of Paragraphs One and Two hereof are incorporated by reference in Count I as if fully set forth verbatim.

PAR. 3. In the course and conduct of their business as aforesaid, respondents have purchased, and continue to regularly purchase, furniture, appliances and other merchandise from suppliers, distributors and manufacturers in States other than New York for the purposes of offering said merchandise for sale, maintaining an available inventory for sale and to fill special purchase orders received from their customers.

PAR. 4. In the further course and conduct of their business, as aforesaid, respondents now cause, and for some time last past have caused, furniture, appliances and other merchandise, when sold, to be shipped from their place of business within the State of New York and have caused, and are now causing, such merchandise to be delivered to purchasers residing in the State of New York and in other States.

PAR. 5. In the course and conduct of their business, respondents have ordered appliances from out-of-State manufacturers pursuant to their customers' orders with the intention of having, and actually having, such manufacturers ship said appliances directly to the customers' residences.

PAR. 6. In the course and conduct of their business and pursuant to special customer orders for furniture, respondents have delivered said furniture directly to their customers in an unopened and crated condition as received by respondents from the aforesaid out-of-State manufacturers.

PAR. 7. In the course and conduct of their business, as aforesaid, respondents have caused, and now cause, the dissemination of certain advertisements concerning their products and services by various means in or affecting commerce, as "commerce" is defined in the Federal Trade Commission Act, as amended, including, but not limited to, advertisements inserted in newspapers of interstate circulation and by means of commercial announcements transmitted by television and radio stations in New York State, having sufficient power to carry and carrying such broadcasts across State lines, for the purpose of

inducing, and which are likely to induce, directly or indirectly, the purchase of said merchandise.

PAR. 8. Respondents, through their advertising as set forth in Paragraph Seven, induce or are likely to induce, directly or indirectly, residents of other States, including New Jersey and Connecticut, to come into the State of New York for the purpose of purchasing furniture, appliances and other merchandise from respondents to be delivered to their residences outside the State of New York.

PAR. 9. By virtue of the aforesaid acts and practices, respondents maintain, and at all times mentioned herein have maintained, a substantial course of trade in or affecting commerce, as "commerce" is defined in the Federal Trade Commission Act, as amended.

PAR. 10. In the course and conduct of their aforesaid business and for the purpose of inducing the sale of their merchandise, respondents, in their salesrooms, have maintained, and are now maintaining, floor models and displays of furniture and displays of appliances and other merchandise being offered for sale, on the basis of which their customers select and order such merchandise.

In this connection, respondents and their sales representatives have made, and are now making, numerous oral statements and representations to customers and prospective customers regarding the quality and durability of the furniture, appliances and other merchandise being offered for sale, the terms and conditions under which merchandise will be sold and delivered, and the services that will be provided by the respondents.

Moreover, subsequent to making sales and deliveries, respondents and their employees have made, and are now making, numerous oral statements, representations and promises to their customers regarding the time and the manner in which respondents will perform various adjustments, replacements and repairs.

PAR. 11. In the course and conduct of their business and for the purpose of inducing the sale of their merchandise, respondents, by way of newspaper, radio and television advertisements, advertising circulars, showroom floor models, and various catalogs, brochures, pamphlets and other publications and sales presentations, represent, directly or by implication, that:

1. Furniture and appliances sold by respondents will be delivered to the purchaser free from damages or defects.
2. Furniture and appliances which are delivered to purchasers with damages or defects will be repaired or replaced within a reasonable time.
3. Furniture and appliances which are delivered to purchasers with

damages or defects will be repaired or replaced to the satisfaction of the purchaser.

PAR. 12. In truth and in fact, in many instances:

1. Furniture and appliances sold by respondents are delivered to purchasers with damages and/or defects.
2. Furniture and appliances which are delivered to purchasers with damages and/or defects are not repaired or replaced within a reasonable time.
3. Furniture and appliances which are delivered to purchasers with damages and/or defects are not repaired or replaced to the satisfaction of the purchasers.

PAR. 13. Therefore, the aforesaid statements, representations, acts and practices regarding respondents' products and services were, and are, false, misleading and deceptive, in violation of Section 5 of the Federal Trade Commission Act, as amended.

COUNT II

Alleging violation by respondents of Section 5 of the Federal Trade Commission Act, as amended, the allegations of Paragraphs One through Twelve are incorporated herein by reference as if fully set forth verbatim.

PAR. 14. In the further course and conduct of their business, respondents, through the representations and practices set forth in Count I and others of similar import and meaning, but not expressly set out herein, separately and in conjunction with their failure to disclose material facts, have represented, and are now representing, directly and by implication, that:

1. Merchandise delivered to purchasers will be new and unused and will not be from the showroom floor where it has been used as a model or sample.
2. The sales price is for fully assembled merchandise and respondents or their representatives will assemble any merchandise in need thereof upon delivery.

PAR. 15. In truth and in fact, in some instances:

1. Respondents have delivered showroom floor samples to their customers without disclosing, either prior to the sale or at delivery, that it was such.
2. Respondents have delivered unassembled merchandise to customers without disclosing, prior to sale, that such merchandise would be delivered in crates and would not be assembled either upon or after delivery.

PAR. 16. The failure of the respondents and their representatives to disclose material facts, separately and in connection with their

aforesaid representations and practices, has the tendency and capacity to mislead prospective purchasers and to induce a number of purchasers into the understanding and belief that the purchaser will be receiving new, unused and completely assembled merchandise for a specified price and that the purchaser will not be required to expend additional funds or labor in order to make merchandise usable. Thus respondents have failed to disclose material facts, which, if known to certain customers, would likely affect their consideration of whether or not to respond to respondents' advertisements and to purchase merchandise being offered for sale.

PAR. 17. Therefore respondents' aforesaid representations and practices were and are false, misleading and deceptive and respondents' failure to disclose such material facts, both orally and in writing prior to the time of sale, was and is unfair, misleading and deceptive and said acts and practices constituted and now constitute unfair and deceptive acts or practices, in or affecting commerce, in violation of Section 5 of the Federal Trade Commission Act, as amended.

COUNT III

Alleging violation by respondents of Section 5 of the Federal Trade Commission Act, as amended, the allegations of Paragraphs One through Seventeen are incorporated herein by reference as if fully set forth verbatim.

PAR. 18. By virtue of respondents' false, misleading and deceptive representations, acts and practices set forth in Counts I and II, customers have been induced to pay substantial sums of money to respondents for furniture, appliances and other merchandise. Respondents have received such sums and have failed to offer or agree to refund payments to purchasers or cancel contractual obligations in regard thereto when merchandise has been, or is, delivered in a nonconforming, damaged or defective condition or when such merchandise has not been assembled, repaired or replaced by respondents within a reasonable period of time.

PAR. 19. Respondents have failed, and continue to refuse, to repair or replace, or make refunds for nonconforming, damaged and/or defective merchandise and thereby to honor the implied warranties imposed by law upon such sales.

PAR. 20. Therefore, the use by the respondents of the aforesaid practices and their continued retention of the said sums under the circumstances described herein is an unfair act or practice, in violation of Section 5 of the Federal Trade Commission Act, as amended.

1300

Complaint

COUNT IV

Alleging violation by respondents of Section 5 of the Federal Trade Commission Act, as amended, the allegations of Paragraphs One through Twenty are incorporated herein by reference as if fully set forth verbatim.

PAR. 21. In the further course and conduct of their business, as aforesaid, respondents on numerous occasions have utilized various dunning procedures and practices, including dunning letters, letters to employers, and threats of repossession and wage assignments, in order to collect debts allegedly due and owing to J. Kurtz & Sons, Inc. from customers who purchased furniture on credit, where the customers temporarily discontinued payment because respondents failed satisfactorily to repair or replace defective or damaged furniture or investigate complaints from such customers within a reasonable time.

PAR. 22. As a result of respondents' aforesaid debt collection practices, customers have been coerced into paying monies for merchandise which has not been satisfactorily repaired or replaced, in order to avoid harassment, extra interest and late penalty charges and threatened wage attachments, repossession and legal action.

PAR. 23. Therefore, respondents' use of the aforesaid collection practices, against those purchasers who failed to make timely payments because of respondents' failure to investigate complaints or satisfactorily repair or replace defective or damaged furniture within a reasonable period of time, is an unfair act or practice within the meaning of Section 5 of the Federal Trade Commission Act, as amended.

COUNT V

Alleging violation by respondents of Section 5 of the Federal Trade Commission Act, as amended, the allegations of Paragraphs One through Ten are incorporated herein by reference as if fully set forth verbatim.

PAR. 24. In the further course and conduct of their aforesaid business, and for the purpose of inducing the sale of their furniture, respondents have made certain statements and representations in various newspaper advertisements, and are now making certain statements with respect to carved-like designs which accent the styling of the furniture and the grades of fabric available for sale with certain furniture.

Typical and illustrative of said statements and representations, but not all inclusive thereof, are the following:

FEDERAL TRADE COMMISSION DECISIONS

Complaint

87 F.T.C.

FLAWLESS DETAIL, WARM WOOD TONES AND CARVED MOLDED OVERLAYS ACCENT THE BEAUTIFUL STYLING OF THIS LUXURIOUS SUITE

RICH CARVED MOLDED OVERLAYS ON SELECTED HARDWOODS ACCENTED BY SOFT WOOD TONES AND BRASSED HARDWARE

RICHLY CRAFTED SUITE - FEATURING BEAUTIFUL CARVED MOLDED OVERLAYS IN WARM WOOD TONES

SELECT GROUP OF GRADE A FABRICS, TRULY A FANTASTIC BUY

ALL AVAILABLE IN A SPECIAL GROUP OF GRADE A FABRICS

PAR. 25. By and through the use of the aforesaid quoted statements and representations, and others of similar import and meaning but not expressly set forth herein, the respondents have represented and are now representing, directly or by implication, that:

1. Furniture has been styled by the process of carving or cutting wood into shape.

2. A purchaser will be getting the top grade of fabric, as is the customary understanding of the term "Grade A."

PAR. 26. In truth and in fact:

1. The molded overlays are not carved like wood, but are formed from plastic by the use of a mold.

2. Fabrics are graded in the furniture industry from A to F with "Grade A" being the least expensive and of the lowest quality.

PAR. 27. The failure of respondents to disclose material facts regarding the composition of furniture and quality of fabric, separately and in connection with their aforesaid representations, has the tendency and capacity to mislead prospective purchasers into the mistaken belief that they are being offered merchandise of a different quality, durability, composition or construction than is actually being sold. Thus respondents have failed to disclose material facts, which, if known to certain customers, would likely affect their consideration of whether or not to respond to respondents' advertisements and to purchase merchandise being offered for sale.

PAR. 28. Therefore respondents' aforesaid statements and representations set forth in Paragraphs Twenty-Four and Twenty-Five were and are false, misleading and deceptive and respondents' failure to disclose such material facts prior to the time of sale, was and is unfair, misleading and deceptive and constituted and now constitutes an unfair or deceptive act or practice in violation of Section 5 of the Federal Trade Commission Act, as amended.

COUNT VI

Alleging violation by respondents of Section 5 of the Federal Trade

1300

Complaint

Commission Act, as amended, the allegations of Paragraphs One through Twenty-Eight are incorporated herein by reference as if fully set forth verbatim.

PAR. 29. In the further course and conduct of their business, respondents engage in the sale of merchandise, and have sold merchandise, to customers who speak, read, write and understand only the Spanish language. An oral sales presentation in the Spanish language is given to these customers which does not include all the terms and conditions of the contract. The contract which is written only in the English language is not read and translated into Spanish for these customers and said customers do not understand all the terms and conditions of the contract.

PAR. 30. Therefore the practice by respondents of providing customers, who understand only Spanish, with a partial disclosure in Spanish of the terms and conditions of the contract, without translating all the terms and conditions of the contract into Spanish, is deceptive, misleading and confusing to Spanish speaking customers and constitutes an unfair and deceptive act and practice in or affecting commerce in violation of Section 5 of the Federal Trade Commission Act, as amended.

COUNT VII

Alleging violation by respondents of Section 5 of the Federal Trade Commission Act, as amended, the allegations of Paragraphs One through Thirty are incorporated herein by reference as if fully set forth verbatim.

PAR. 31. In the course and conduct of their aforesaid business and at all times mentioned herein, respondents have been, and now are, in substantial competition, in commerce, with corporations, firms and individuals engaged in the sale of merchandise of the same general kind and nature as the aforesaid merchandise sold by the respondents.

PAR. 32. The use by respondents of the aforesaid false, misleading and deceptive statements, representations, acts and practices, directly or by implication, has had, and now has, the capacity and tendency to mislead members of the purchasing public into the erroneous and mistaken belief that said statements and representations were, and are, true and complete, and into the purchase of substantial quantities of respondents' products and services by reason of said erroneous and mistaken belief.

PAR. 33. The aforesaid acts and practices of respondents, as herein alleged, were and are all to the prejudice and injury of the public and of respondents' competitors and constituted, and now constitute,

