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9	UNITED STATES	DISTRICT COURT
10	EASTERN DISTRIC	T OF WASHINGTON
11	FEDERAL TRADE COMMISSION,)
12)
13	Plaintiff,) Case No.: CV-13-279-TOR
14	VS.)) COMPLAINT FOD DEDMANENT
15	MERCHANT SERVICES DIRECT,) COMPLAINT FOR PERMANENT) INJUNCTION AND OTHER
16	LLC, a Washington Limited Liability) EQUITABLE RELIEF
-	Company, also dba SPHYRA, INC.;)
17	BOOST COMMERCE, INC., a Texas Corporation; GENERATION Y)
18	INVESTMENTS, LLC, a Washington)
19	Limited Liability Company; KYLE))
20	LAWSON DOVE, individually and as)
21	an officer of MERCHANT SERVICES DIRECT, LLC, BOOST COMMERCE,)
22	INC., and GENERATION Y)
23	INVESTMENTS, LLC; and SHANE)
24	PATRICK HURLEY, individually and)
	as an officer of MERCHANT SERVICES DIRECT, LLC, BOOST)
25	COMMERCE, INC., and)
26	GENERATION Y INVESTMENTS,)
27		
	LLC, Defendants.)

Plaintiff, the Federal Trade Commission ("FTC"), for its complaint alleges: 1. The FTC brings this action under Section 13(b) of the Federal Trade Commission Act ("FTC Act"), 15 U.S.C. § 53(b), to obtain temporary, preliminary, and permanent injunctive relief, rescission or reformation of contracts, restitution, the refund of monies paid, disgorgement of ill-gotten monies, and other equitable relief for defendants' acts or practices in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a), in connection with defendants' marketing and sale of debit and credit card payment processing services and equipment to consumers.

JURISDICTION AND VENUE

2. This Court has subject matter jurisdiction over this matter pursuant to 28 U.S.C. §§ 1331, 1337(a), and 1345, and 15 U.S.C. §§ 45(a) and 53(b).

3. Venue in this District is proper under 28 U.S.C. §§ 1391(b)(2),
(c)(1),(c)(2), and (d), and 15 U.S.C. § 53(b).

PLAINTIFF

4. The FTC is an independent agency of the United States Government created by statute. 15 U.S.C. §§ 41-58. The FTC enforces Section 5(a) of the FTC Act, 15 U.S.C. § 45(a), which prohibits unfair or deceptive acts or practices in or affecting commerce.

5. The FTC is authorized to initiate federal district court proceedings, by its own attorneys, to enjoin violations of the FTC Act and to secure such equitable relief as may be appropriate in each case, including rescission or reformation of contracts, restitution, the refund of monies paid, and the disgorgement of ill-gotten monies. 15 U.S.C. §§ 53(b) and 56(a)(2)(A).

DEFENDANTS

6. Defendant **Merchant Services Direct, LLC** ("**MSD**"), is a Washington limited liability company, also doing business as **Sphyra, Inc.** Its registered address and principal place of business is at 621 N. Argonne Road,

Spokane, WA 99212. MSD also conducts business from offices located at 16775 2 Addison Road, Suite 201, Addison, TX 75001. MSD transacts or has transacted business in this district and throughout the United States.

7. Defendant Boost Commerce, Inc. ("Boost"), is a Texas corporation with its registered address at 211 E. 7th Street, Suite 620, Austin, TX, and its principal place of business at 16775 Addison Road, Suite 201, Addison, TX 75001. Boost transacts or has transacted business in this district and throughout the United States.

8. Defendant Generation Y Investments, LLC ("Gen Y"), is a Washington limited liability company with its registered address at 621 N. Argonne Road, Spokane, WA 99212. Gen Y transacts or has transacted business in this district and throughout the United States.

9. Defendant **Kyle Lawson Dove** ("**Dove**") is an officer and managing member of MSD, Boost, and Gen Y. At all times material to this Complaint, acting alone or in concert with others, he has formulated, directed, controlled, had the authority to control, or participated in the acts and practices of MSD, Boost, and Gen Y, including the acts and practices set forth in this Complaint. Defendant Dove directs and controls MSD's sales and marketing departments; created or oversaw the creation of MSD's marketing and training materials and the training of MSD sales agents; is a signatory on some of MSD's bank accounts and the bank accounts of Boost and Gen Y; and has responded to a civil investigative demand from the Washington Attorney General's Office on behalf of MSD. Dove resides or has resided in this district and, in connection with the matters alleged herein, transacts or has transacted business in this district and throughout the United States.

10. Defendant Shane Patrick Hurley ("Hurley") is an officer and managing member of MSD, Boost, and Gen Y. At all times material to this Complaint, acting alone or in concert with others, he has formulated, directed,

controlled, had the authority to control, or participated in the acts or practices of MSD, Boost, and Gen Y, including the acts and practices set forth in this
Complaint. Defendant Hurley directs and controls MSD's processing of merchant applications for card payment processing and manages MSD's customer service department, which handles merchant customer complaints; has signed agreements on behalf of MSD; is a signatory on the bank accounts for MSD, Boost, and Gen Y; is the contact for MSD's web sites and has paid for MSD is web sites; has responded to a civil investigative demand from the Washington Attorney General's Office on behalf of MSD; and has appealed, on behalf of MSD, a 2010 Better Business Bureau ("BBB") decision denying MSD BBB accreditation. Defendant Hurley resides or has resided in this district and, in connection with the matters alleged herein, transacts or has transacted business in this district and throughout the United States.

COMMON ENTERPRISE

11. Defendants MSD, Boost, and Gen Y (collectively, "Corporate Defendants") have operated as a common enterprise while engaging in the deceptive acts and practices alleged below. Defendants have conducted the business practices described below through an interrelated network of companies that have common ownership, managers, employees, and office locations, and that have commingled funds. Because these Corporate Defendants have operated a common enterprise, each of them is jointly and severally liable for the acts and practices alleged below. Individual defendants Dove and Hurley have formulated, directed, controlled, had the authority to control, or participated in the acts and practices of the Corporate Defendants that constitute the common enterprise.

COMMERCE

12. At all times material to this Complaint, defendants have maintained a substantial course of trade in or affecting commerce, as "commerce" is defined in Section 4 of the FTC Act, 15 U.S.C. § 44.

DEFENDANTS' BUSINESS ACTIVITIES

13. Independent Sales Organizations ("ISOs") are independent sales agents for financial institutions that are members of credit card associations such as MasterCard and Visa and they sell processing services to businesses that want to accept credit and debit card payments. They allow businesses to establish accounts ("merchant accounts") with a financial institution ("acquiring bank") into which are deposited the proceeds of the businesses' card sales, for which the businesses pay processing fees, including a "discount rate," that is a percentage of each sale they make. MSD is an ISO that specifically targets consumers who own small storefront businesses and sole proprietorships.

14. Defendants' sales agents, operating from offices in at least six states, typically make their first contact with consumers by making cold telephone calls, in which the sales agents claim that defendants can save them substantial money on their credit and debit card processing. Defendants instruct their sales agents to avoid discussing pricing over the telephone. Instead, defendants instruct their sales agents in person at the consumers' places of business. On occasion, defendants make their first contact with consumers by sending their sales agents to visit them unannounced.

15. When defendants' sales agents initially call consumers to set up appointments, the agents often either state or imply that they are associated with the consumers' current card processors and offer to lower consumers' card processing rates substantially. Defendants' sales agents do nothing to correct

consumers' impressions that the agents are related to the consumers' current payment processors, Visa or MasterCard, or their banks.

16. At the in-person visit, defendants' sales agents again tell consumers that defendants can offer them a lower discount rate, based on the consumers' monthly volume of sales transactions made with credit or debit cards. In numerous instances, defendants' agents tell consumers that they are there to "upgrade" their current processing services to get them a lower discount rate. Using billing statements that the consumers have received from their current payment processors, defendants' agents compute a "cost analysis," which compares the processing fees the consumers are currently paying with those that defendants claim to offer. After performing this analysis, defendants' agents promise substantial savings.

17. The sales agents typically quote a discount rate that is considerably lower than the rate the consumers currently are paying. The agents represent that this rate is the only processing rate the consumers will be required to pay if they use defendants' services. Defendants claim that they can offer this low rate because defendants eliminate the "middleman" in the processing transaction and, therefore, the rate is a "wholesale" rate. In some instances, they tell consumers that, because of changes in the law, they can now offer them lower rates. Defendants' sales agents also quote a fixed per-transaction fee that consumers will be required to pay. In numerous instances, the agents do not mention any other fees. If consumers ask if there are any other fees, in numerous instances, the agents say no.

18. Defendants additionally offer card processing terminals, also known as card swipe terminals ("terminals"), for consumers to lease. The terminals are subject to two to four-year leases between consumers and third-party leasing companies.

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19. To induce consumers to sign the new equipment leases, defendants' agents claim that the consumers' current terminals are outdated or incompatible with defendants' services, or that the new terminals are a necessary part of defendants' services. Defendants' agents claim that, even with higher lease payments, consumers will save money on processing services overall because of defendants' low rates. In numerous other instances, defendants' agents tell consumers that the new terminals are free.

20. Defendants' sales agents ask consumers to sign documents on the spot that include a Merchant Application and Agreement ("Processing Application") and a lease for a terminal ("Terminal Lease"). In some cases, defendants' agents tell consumers that, by signing the Processing Application and Terminal Lease, they are not committing and can cancel at any time. In other instances, defendants' agents tell consumers that they are merely signing an application for processing and are not contractually bound until the acquiring bank accepts the contract. The sales agents do not show consumers all of the pages of the Processing Applications and Terminal Leases. These documents contain numerous fine print terms and conditions. In fine print, the Processing Applications incorporate by reference another document of an additional 40-50 pages of fine print terms and conditions that can only be accessed through defendants' web site by scrolling to the bottom of the web site page and clicking on a link titled "Merchant Services Program Guide." Agents do not direct consumers to the document on the web site before they sign. Agents also use tactics that prevent or discourage consumers from reading the documents that are presented to them. Typically, the sales agents do not leave copies of these documents with consumers.

21. To induce consumers to purchase defendants' card processing services and goods, defendants also have disseminated or caused to be disseminated advertisements for their card processing services and goods on their web site, www.msdmerchants.com. As in their in-person sales visits, defendants claim or

have claimed on their web site that they offer "Guaranteed Lowest Rates" for
processing card payments, that consumers can "save 30 - 60% with whole sale
processing" [sic], and that defendants' "unique style of pricing guarantees drastic
savings for businesses that already except bank cards" [sic]. In other versions of
their web site, defendants claim or have claimed that consumers can "see anywhere
from 20% to 30% savings when switching to MSD."

22. In fact, defendants are a "middleman" in the card processing transaction and their rates are not wholesale rates. Defendants' customers' card processing is actually done by a third-party processor, not defendants. Nor are defendants' rates the lowest rates that consumers can obtain. Typically, consumers are forced to pay more for processing through defendants than they were paying through their former processor and consumers do not save substantial money on their card processing. In numerous instances, consumers do not save "30% to 60%" or "20% to 30%" on their card processing rate, called a surcharge, for certain types of card transactions, which defendants' agents do not tell consumers about in their sales presentations. These surcharges are an additional percentage of the transaction amount and are described in the fine print pages of the contract that many of the consumers do not see at the time of signing.

23. Many consumers who use defendants' services also are charged miscellaneous fees that appear on the consumers' statements. Defendants' sales agents do not tell consumers about these additional miscellaneous fees in their sales presentations. These miscellaneous fees also are not disclosed or are inadequately disclosed in the fine print pages of the contract that many consumers do not see before signing.

24. In numerous instances, defendants do not provide free terminals to consumers and many consumers do not need upgraded equipment to use

defendants' payment processing services. The Terminal Leases are noncancellable leases held by third-party leasing companies. Often, payments on the leases defendants offer are higher than the payments on consumers' existing leases. Many consumers do not discover that they have signed a non-cancellable equipment lease with a third-party leasing company until they receive their billing statements. Further, consumers learn only later that they are obligated to make the monthly payments to the leasing company regardless of whether the consumers use the terminals or whether the terminals work properly. Consumers who already have a lease with a third-party leasing company must also pay the balance of their previous lease – which can be thousands of dollars – or make lease payments for two terminals, one of which they do not use.

25. Many consumers contact defendants' customer service department. Defendants' customer service phone number is answered by employees who are often unable or unwilling to assist consumers. On some occasions, defendants' customer service agents tell consumers that defendants will waive fees or provide refunds and then fail to do so.

26. Many consumers ultimately cancel the Processing Applications that defendants induced them to sign. In such instances, consumers are charged substantial cancellation fees that are described in the fine print pages that many consumers do not see at the time of signing or that are otherwise inadequately disclosed in the fine print of the Processing Applications or on a separate document on defendants' web site. Many consumers who knew about the cancellation fees, but were told by sales agents they would be waived when they signed the contracts, were nevertheless charged cancellation fees.

27. Many consumers have complained directly to defendants about their practices and many have filed complaints with Better Business Bureaus and state attorneys general that have been forwarded to defendants. Defendants have refunded, reduced, or provided compensation for additional costs incurred by

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consumers usually only in response to such complaints. However, defendants have
 generally not provided refunds to or waived fees for consumers who have been
 misled by defendants' sales agents.

VIOLATIONS OF SECTION 5 OF THE FTC ACT

28. Section 5(a) of the FTC Act, 15 U.S.C. § 45(a), prohibits "unfair or deceptive acts and practices in or affecting commerce."

29. Misrepresentations or deceptive omissions of material fact constitute deceptive acts or practices prohibited by Section 5(a) of the FTC Act.

Count I

Deception – Misrepresentations

30. In numerous instances in connection with the advertising, marketing, promotion, offering for sale, or sale of credit and debit card processing goods or services, defendants have represented, directly or indirectly, expressly or by implication, that:

15	a. Defendants are affiliated with consumers' current credit and debit
16	card processors and are merely offering additional or upgraded
17	payment processing goods or services;
18	b. Consumers who purchase the goods or services that defendants
19	offer will save substantial money on their card processing
20	expenses;
21	c. Consumers must lease or purchase from defendants new terminals
22	for accepting credit and debit cards because their existing
23	terminals are outdated or incompatible with defendants' payment
24	processing services;
25	d. Consumers who sign Processing Applications and Terminal
26	Leases for defendants' payment processing goods or services
27	either are not contractually bound by their signatures or can cancel
28	at any time with no penalty; and

1	e. Consumers who purchase goods and services that defendants offer	
2	will receive free upgraded or new terminals for accepting credit	
3	and debit cards.	
4	31. In truth and in fact, in numerous instances in which the defendants	
5	have made the representations in Paragraph 30 of this Complaint:	
6	a. Defendants are not affiliated with consumers' current credit and	
7	debit card processors and are not merely offering additional or	
8	upgraded payment processing goods or services;	
9	b. Consumers who purchase goods or services that defendants offer	
10	do not save substantial money on their card processing expenses;	
11	c. Consumers' existing terminals are not outdated or incompatible	
12	with defendants' payment processing services, and consumers do	
13	not need to lease or purchase from defendants new terminals for	
14	accepting credit and debit cards;	
15	d. Consumers who sign Processing Applications and Terminal	
16	Leases for defendants' payment processing goods or services are	
17	contractually bound by their signatures and cannot cancel at any	
18	time without penalty; and	
19	e. Consumers who purchase goods and services that defendants offer	
20	do not receive free upgraded or new terminals for accepting credit	
21	and debit cards.	
22	32. Therefore, defendants' representations as set forth in Paragraph 30	
23	are false and misleading and constitute deceptive acts or practices in violation of	
24	Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).	
25	Count II	
26	Deception – Unsubstantiated Savings Claim	
27	33. In numerous instances in connection with the advertising, marketing,	
28	promotion, offering for sale, or sale of credit and debit card processing goods or	

services, defendants have represented, directly or indirectly, expressly or by
 implication, that consumers who purchase card processing goods and services from
 defendants will save specific amounts each month in their card processing
 expenses, including "20% to 30%" and "30% to 60%."

34. The representation set forth in paragraph 33 was not substantiated at the time the representation was made.

35. Therefore, the making of the representation set forth in Paragraph 33 constitutes a deceptive act or practice in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).

Count III

Deception – Failure to Disclose Material Information

36. In numerous instances in connection with the advertising, marketing, promotion, offering for sale, or sale of credit and debit card processing goods or services, defendants have represented, directly or indirectly, expressly or by implication, that:

- a. Consumers will be charged specific transaction fees and discount rates in connection with credit and debit card processing services; and
 - b. The Terminal Lease that consumers sign as part of the application process is non-binding or the Terminal Lease is cancellable at any time without penalty.

37. In numerous instances in which defendants have made the representations set forth in Paragraph 36, above, defendants have failed to disclose or to disclose adequately to consumers that:

a. Consumers will be charged additional fees for certain kinds of card transactions, substantial fees if they cancel their processing agreements before their term expires, and other additional miscellaneous fees;

- b. Terminal Leases are binding and non-cancellable contracts for terminals with a third party; and
- c. Consumers who sign Terminal Leases will be required to make payments on those leases regardless of whether they use the terminals or continue using defendants' services.

38. This additional information would be material to consumers in deciding whether to purchase the card processing goods or services that defendants sell.

39. Defendants' failure to disclose or disclose adequately the material information described in Paragraph 37, above, in light of the representations described in Paragraph 36, above, constitutes a deceptive act or practice in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).

CONSUMER INJURY

40. Consumers have suffered and will continue to suffer substantial injury as a result of defendants' violations of the FTC Act. In addition, defendants have been unjustly enriched as a result of their unlawful acts and practices. Absent injunctive relief by this Court, defendants are likely to continue to injure consumers, reap unjust enrichment, and harm the public interest.

THE COURT'S POWER TO GRANT RELIEF

41. Section 13(b) of the FTC Act, 15 U.S.C. § 53(b), empowers this Court to grant injunctive and such other relief as the Court may deem appropriate to halt and redress violations of any provision of law enforced by the FTC. The Court, in the exercise of its equitable jurisdiction, may award ancillary relief, including rescission or reformation of contracts, restitution, the refund of monies paid, and the disgorgement of ill-gotten monies, to prevent and remedy any violation of any provision of law enforced by the FTC.

PRAYER FOR RELIEF

Wherefore, Plaintiff FTC, pursuant to Section 13(b) of the FTC Act, 15 U.S.C. § 53(b), and the Court's own equitable powers, requests that the Court:

A. Award Plaintiff such preliminary injunctive and ancillary relief as may be necessary to avert the likelihood of consumer injury during the pendency of this action and to preserve the possibility of effective final relief, including but not limited to, temporary and preliminary injunctions, an order freezing assets, immediate access to Corporate Defendants' business premises and defendants' financial records, and the appointment of a receiver;

B. Enter a permanent injunction to prevent future violations of the FTC Act by defendants;

C. Award such relief as the Court finds necessary to redress injury to consumers resulting from defendants' violations of the FTC Act, including, but not limited to, rescission or reformation of contracts, restitution, the refund of monies paid, and the disgorgement of ill-gotten monies; and

D. Award plaintiff the costs of bringing this action, as well as such other and additional relief the Court may determine to be just and proper.

Dated: July 30, 2013

Respectfully submitted,
JONATHAN E. NUECHTERLEIN General Counsel
ROBERT J. SCHROEDER Regional Director
<u>s/ Nadine Samter</u> NADINE SAMTER, WA Bar # 23881 nsamter@ftc.gov JENNIFER LARABEE, CA Bar # 163989
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